

# AGENDA

## Regulatory Sub Committee

Date: **Wednesday 25 July 2012**

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Time: **11.30 am**

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Place: **Meeting Room 22a, Brockington, 35 Hafod Road,  
Hereford**

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Notes: Please note the **time, date** and **venue** of the meeting.

For any further information please contact:

**Ricky Clarke, Democratic Services Officer**

Tel: 01432 261885

Email: [rclarke@herefordshire.gov.uk](mailto:rclarke@herefordshire.gov.uk)

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If you would like help to understand this document, or would like it in another format or language, please call Ricky Clarke, Democratic Services Officer on 01432 261885 or e-mail [rclarke@herefordshire.gov.uk](mailto:rclarke@herefordshire.gov.uk) in advance of the meeting.

# Agenda for the Meeting of the Regulatory Sub Committee

Membership

Three Members of the Regulatory Committee

## GUIDANCE ON DECLARING PERSONAL AND PREJUDICIAL INTERESTS AT MEETINGS

### What is a personal interest?

You have a personal interest in a matter if that matter affects the well-being or financial position of you, your relatives or people with whom you have a close personal association more than it would affect the majority of other people in the ward(s) to which the matter relates.

A personal interest can affect you, your relatives or people with whom you have a close personal association positively or negatively. If you or they would stand to lose by the decision, you should also declare it.

You also have a personal interest in a matter if it relates to any interests, which you must register.

### What do I need to do if I have a personal interest?

You must declare it when you get to the item on the agenda headed "Declarations of Interest" or as soon as it becomes apparent to you. You may still speak and vote unless it is a prejudicial interest.

If a matter affects a body to which you have been appointed by the authority, or a body exercising functions of a public nature, you only need declare the interest if you are going to speak on the matter.

### What is a prejudicial interest?

You have a prejudicial interest in a matter if;

- a) a member of the public, who knows the relevant facts, would reasonably think your personal interest is so significant that it is likely to prejudice your judgment of the public interest; and
- b) the matter affects your financial interests or relates to a licensing or regulatory matter; and
- c) the interest does not fall within one of the exempt categories at paragraph 10(2)(c) of the Code of Conduct.

### What do I need to do if I have a prejudicial interest?

If you have a prejudicial interest you must withdraw from the meeting. However, under paragraph 12(2) of the Code of Conduct, if members of the public are allowed to make representations, give evidence or answer questions about that matter, you may also make representations as if you were a member of the public. However, you must withdraw from the meeting once you have made your representations and before any debate starts.

**AGENDA**

	<b>Pages</b>
<b>1. ELECTION OF CHAIRMAN</b> To elect a Chairman for the hearing.	
<b>2. APOLOGIES FOR ABSENCE</b> To receive apologies for absence.	
<b>3. NAMED SUBSTITUTES (IF ANY)</b> To receive details any details of Members nominated to attend the meeting in place of a Member of the Committee.	
<b>4. DECLARATIONS OF INTEREST</b> To receive any declarations of interest by Members in respect of items on the Agenda.	
<b>5. APPLICATION FOR AN EXPEDITED REVIEW OF A PREMISES LICENCE 'EUROPEAN FRESH FOODS, 141-143 EIGN STREET, HEREFORD, HR4 0AJ.'</b> To consider an application for an expedited review of the premises licence in respect of 'European Fresh Foods, 141-143 Eign Street, Hereford, HR4 0AJ.'	1 - 4
<b>Background Papers - European Fresh Food</b>	5 - 10



## **The Public's Rights to Information and Attendance at Meetings**

### **YOU HAVE A RIGHT TO: -**

- Attend all Council, Cabinet, Committee and Sub-Committee meetings unless the business to be transacted would disclose 'confidential' or 'exempt' information.
- Inspect agenda and public reports at least five clear days before the date of the meeting.
- Inspect minutes of the Council and all Committees and Sub-Committees and written statements of decisions taken by the Cabinet or individual Cabinet Members for up to six years following a meeting.
- Inspect background papers used in the preparation of public reports for a period of up to four years from the date of the meeting. (A list of the background papers to a report is given at the end of each report). A background paper is a document on which the officer has relied in writing the report and which otherwise is not available to the public.
- Access to a public Register stating the names, addresses and wards of all Councillors with details of the membership of Cabinet and of all Committees and Sub-Committees.
- Have a reasonable number of copies of agenda and reports (relating to items to be considered in public) made available to the public attending meetings of the Council, Cabinet, Committees and Sub-Committees.
- Have access to a list specifying those powers on which the Council have delegated decision making to their officers identifying the officers concerned by title.
- Copy any of the documents mentioned above to which you have a right of access, subject to a reasonable charge (20p per sheet subject to a maximum of £5.00 per agenda plus a nominal fee of £1.50 for postage).
- Access to this summary of your rights as members of the public to attend meetings of the Council, Cabinet, Committees and Sub-Committees and to inspect and copy documents.

### **Public Transport Links**

- Public transport access can be gained to Brockington via the service runs approximately every 20 minutes from the City bus station at the Tesco store in Bewell Street (next to the roundabout junction of Blueschool Street / Victoria Street / Edgar Street).
- The nearest bus stop to Brockington is located in Vineyard Road near to its junction with Old Eign Hill. The return journey can be made from the same bus stop.

## **HEREFORDSHIRE COUNCIL**

**BROCKINGTON, 35 HAFOD ROAD, HEREFORD.**

### **FIRE AND EMERGENCY EVACUATION PROCEDURE**

In the event of a fire or emergency the alarm bell will ring continuously.

You should vacate the building in an orderly manner through the nearest available fire exit.

You should then proceed to Assembly Point A which is located in the circular car park at the front of the building. A check will be undertaken to ensure that those recorded as present have vacated the building following which further instructions will be given.

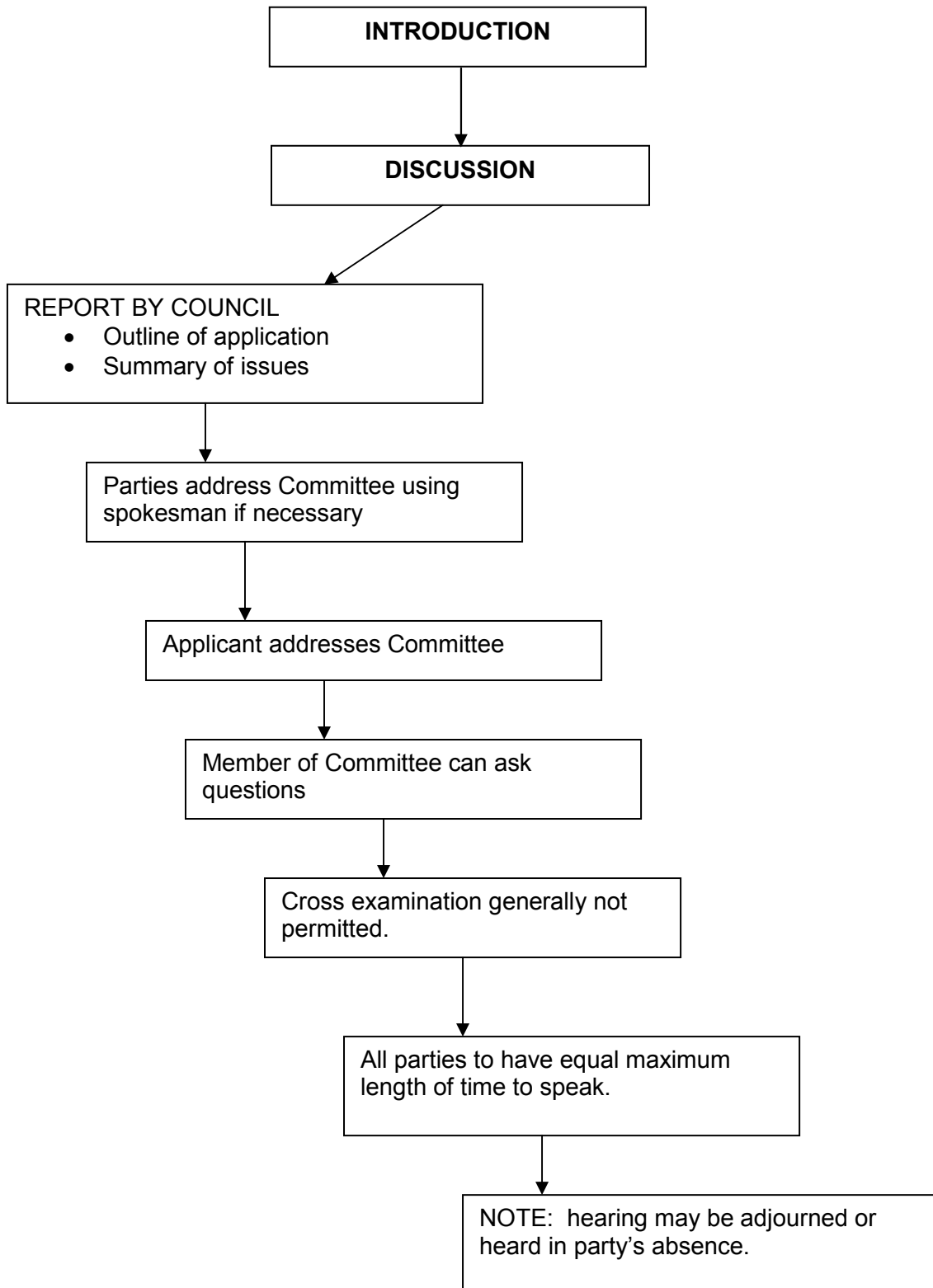
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Do not delay your vacation of the building by stopping or returning to collect coats or other personal belongings.



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## LICENCING HEARING FLOW CHART







<b>MEETING:</b>	<b>REGULATORY – SUB-COMMITTEE</b>
<b>DATE:</b>	<b>25 JULY 2012</b>
<b>TITLE OF REPORT:</b>	<b>EXPEDITED/SUMMARY LICENCE REVIEW OF PREMISES LICENCE: EUROPEAN FRESH FOODS, 141-143 EIGN STREET, HEREFORD, HR4 0AJ</b>
<b>PORTFOLIO AREA:</b>	<b>PUBLIC HEALTH DIRECTORATE</b>

**CLASSIFICATION:** Open

### **Wards Affected**

St. Nicholas

### **Purpose**

To consider an application for an '*expedited licence review*' of the premises licence relating to 'European Fresh Foods, 141-143 Eign Street, Hereford, HR4 0AJ' called by Charles Hill, Superintendent of the West Mercia Constabulary and represented by Mr James Mooney, Police Licensing Officer.

### **Key Decision**

This is not a Key Decision.

### **Recommendation**

THAT Sub-Committee determine the interim steps necessary to prevent serious crime or serious disorder at the premises and to promote the licensing objectives in the overall interests of the local community. They should give appropriate weight to:

- The steps that are necessary to assist with the prevention of serious crime and disorder,
- The representations (including supporting information) presented by all parties,
- The Guidance issued to local authorities under Section 53A of the Licensing Act 2003 by the Violent Crime Reduction Act 2006, and
- The Herefordshire Council Licensing Policy.

### **Key Points Summary**

- Application received for an expedited review on 23 July 2012
- Hearing arranged for 25 July 2012 within the required 48 hours of receipt of application.
- 24 July 2012 - Copies of application and certificate sent to the premise licence holder and responsible authorities.

Further information on the subject of this report is available from  
Fred Spriggs – Licensing Officer 01432 383542

## Options

The interim steps that the licensing authority can consider taking are:

1 Take no action or

Take any of the following steps: -

(a) to modify the conditions of the licence;

(b) the exclusion of the sale of alcohol by retail (or other licensable activities) from the scope of the licence;

(c) to remove the designated premises supervisor;

(d) to suspend the licence;

Where the authority takes a step mentioned in subsection (a) or (b), it may provide that the modification or exclusion is to have effect until the full review hearing.

## Reasons for Recommendations

2 Ensures compliance with the Licensing Act 2003 and the Crime & Disorder Act 2006.

## Background Information

The powers to call for an expedited review are contained in Section 53A of the 2003 Act by virtue of the Violent Crime Reduction Act 2006. The powers allow:

- i. The police to trigger a fast track process to review a premises licence where the police consider that the premises are associated with serious crime or serious disorder (or both); and
- ii. The licensing authority to respond by taking interim steps quickly, where appropriate, pending a full review.

Applicant	<b>Charles Hill – Superintendent West Mercia Constabulary</b> <b>Represented by: -</b> <b>James Mooney – Police Licensing Officer</b>	
Premise Licence Holder	<b>Bakhtyar Khedir Mohammed</b> <b>Flat 89 Brockfield House</b> <b>Hobgate Road</b> <b>Heath Town</b> <b>Wolverhampton</b> <b>WV10 0PP</b>	
Solicitor	<b>Not known</b>	
Type of application: <b>Expedited Review</b>	Date received: <b>23/7/2012</b>	Interim Steps Hearing 48 hours <b>25/7/2012</b>

### 3 **Current Licence**

The current licence authorises the following licensable activities during the hours shown: -

Sale by retail of alcohol

Monday - Sunday: 08:30 - 21:00

### 4 **The Grounds for the Review**

The grounds for the review are contained in Appendix 1 and 2 of the background papers.

### 5 **Responsible Authorities**

Copies of the application and certificate have been sent to the responsible authorities and the applicant.

## **Key Considerations**

- 6 To consider what action should be taken, if any, to prevent further outbreaks of serious crime and disorder and to promote the four licensing objectives in accordance with the recommendation.

Guidance issued by the DCMS in respect of Expedited Reviews states at paragraph: -

3.5 If the licensing authority decides to take steps at the interim stage then:

The decision takes effect immediately, or as soon after then as the licensing authority directs; but

The licensing authority must give immediate notice of its decision and its reasons for doing so to the holder of the premises licence and the chief officer of police who make the application.

3.6 The licensing authority in deciding when its decision on interim steps should take effect should consider the practical implication of compliance in relation to the premises.

3.7 In addition, very careful consideration needs to be given to interim steps which would require significant cost or permanent or semi-permanent adjustments to a premises which would be difficult to remove if the outcome of the subsequent full review was to withdraw or modify those steps. The focus for interim steps should be on the immediate measures that are necessary to prevent serious crime or serious disorder occurring. In some circumstances, it might be better to seek suspension of the licence pending the full review, rather than imposing a range of costly conditions or permanent adjustments.

## **Community Impact**

- 7 It is felt that if no action is taken this could have an adverse effect on the local community.

## **Legal Implications**

- 8 The premise licence holder may make representations against the interim steps taken by the licensing authority. There is not a time limit for the premises licence holder to make representation on the interim steps, although this would be within the normal review period of

28 days. On receipt of representations and if they are not withdrawn, a hearing must be arranged within 48 hours of receipt.

## **Consultees**

- 9 Responsible authorities and the premise licence holder.
- 10 A copy of the application has been served on the responsible authorities.

## **Appendices**

- 11 a. Application Form for Expedited Review
- b. Certificate

## **Background Papers**

**Background papers are available for inspection in Meeting Room 22a, Brockington, 35 Hafod Road, Hereford 30 minutes before the start of the hearing.**

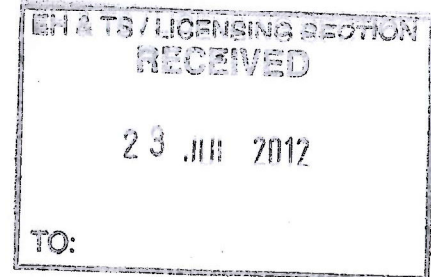
## FORM FOR APPLYING FOR A SUMMARY LICENCE REVIEW

[Insert name and address of relevant licensing authority and its reference number (optional)]

Herefordshire Council Licensing Authority

PO Box 233

Hereford. HR1 2ZF



**Application for the review of a premises licence under section 53A of the Licensing Act 2003 (premises associated with serious crime or disorder)**

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**PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST**

Before completing this form please read the guidance notes at the end of the form. If you are completing the form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

I, **James Mooney** [on behalf of] the chief officer of police for the **West Mercia** police area apply for the review of a premises licence under section 53A of the Licensing Act 2003.

**1. Premises details:**

Postal address of premises, or if none or not known, ordnance survey map reference or description:

**European Fresh Foods  
141-143 Eign Street**

Post town: **Hereford**

Post code (if known): **HR4 0AJ**

**2. Premises licence details:**

Name of premises licence holder (if known): **Bakhtyar Khedin Mohammed**

Number of premises licence holder (if known): **PRO1525**

**3. Certificate under section 53A(1)(b) of the Licensing Act 2003 [Please read guidance note 1]:**

I confirm that a certificate has been given by a senior member of the police force for

the police area above that in his opinion the above premises are associated with serious crime or disorder or both, and the certificate accompanies this application.

(Please tick the box to confirm)

**4. Details of association of the above premises with serious crime, serious disorder or both:**

[Please read guidance note 2]

The premises is a small convenience store near to Hereford city centre. It is a new store and has been open for less than 6 months. As such the premises has new conditions attached to it which are appropriate and necessary for the premises and are both achievable and enforceable.

At about 1830hrs on Saturday 21 July 2012, the premises were visited by officers from Herefordshire Council Trading Standards and West Mercia Police as part of a joint operation to 'test' the age verification procedures that were in place with regards to the sale of age restricted goods.

A sale of 4 cans of lager was made to two young people aged 14 and 15. No relevant checks were made at the time to establish their age.

Whilst at the premises, the nationality and employment status was made with regards to the member of staff who made the sale. On his own admission he stated he was an illegal immigrant. Using relevant powers, a search was made of the premises and 3 boxes of vodka and in the region of 3000 cans of lager were found. It is believed that all these items have not been subject to UK taxes and duty payment. The alcohol sold was the same brand as the items seized.

The employment of illegal immigrants and the sale of smuggled alcohol is viewed by the Secretary of State as particularly serious criminal activity.

It is the view of West Mercia Police that these matters are serious crime issues and therefore the premises are connected with serious criminal activity.

Signature of applicant: 

Date: 23/07/12  
Capacity: Police Licensing Officer

**Contact details for matters concerning this application:**

Address:  
Hereford Police Station  
Bath Street  
Hereford. HR1 1HT



Telephone number(s): 01432 347102

Email: james.mooney@westmercia.pnn.police.uk

Notes for guidance:

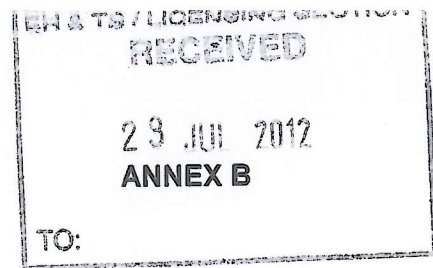
1. A certificate of the kind mentioned in the form must accompany the application in order for it to be valid under the terms of the Licensing Act 2003. The certificate must explicitly state the senior officer's opinion that the premises in question are associated with serious crime, serious disorder or both.

Serious crime is defined by reference to section 81 of the Regulation of Investigatory Powers Act 2000. In summary, it means:

- conduct that amounts to one or more criminal offences for which a person who has attained the age of eighteen and has no previous convictions could reasonably be expected to be sentenced to imprisonment for a term of three years or more; or
- conduct that amounts to one or more criminal offences and involves the use of violence, results in substantial financial gain or is conduct by a large number of persons in pursuit of a common purpose.

Serious disorder is not defined in legislation, and so bears its ordinary English meaning.

2. Briefly describe the circumstances giving rise to the opinion that the above premises are associated with serious crime, serious disorder, or both.



West Mercia Police  
Herefordshire Territorial Policing Unit  
Bath Street  
Hereford

**CERTIFICATE UNDER SECTION 53A(1)(b) OF THE LICENSING ACT 2003**

I hereby certify that in my opinion the premises described below are associated with serious crime / serious disorder / both serious crime and serious disorder<sup>1</sup>.

*Premises*<sup>2</sup>:  
European Fresh Foods  
141-143 Eign Street  
Hereford. HR4 0AJ

Premises licence number (if known): PRO1525

Name of premises supervisor (if known): Bakhtyar Khedir Mohammed

I am a Superintendent Charles HILL<sup>3</sup> in the West Mercia police force.

I am giving this certificate because I am of the opinion that other procedures under the Licensing Act are inappropriate in this case, because<sup>4</sup>:

The premises are a small convenience store near to the main shopping area of Hereford. On Saturday 21 July 2012, a joint Herefordshire Trading Standards and West Mercia Police 'test purchase' operation took place. This premises were visited and a sale of alcohol was made to two young people aged 14 and 15.

Whilst at the premises the employment and nationality status of the staff member who made the sale was undertaken was checked. He stated he was an illegal immigrant and had no employment status to work in this country. He was detained by the police. Additionally a search was made of the premises and

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<sup>1</sup> Delete as applicable.

<sup>2</sup> Include business name and address and any other relevant identifying details.

<sup>3</sup> Insert rank of officer giving the certificate, which must be superintendent or above.

<sup>4</sup> Give a brief description of why other procedures such as a standard review process are thought to be inappropriate, e.g. the degree of seriousness of the crime and/or disorder, the past history of compliance in relation to the premises concerned.



3 boxes of vodka and in the region of 3000 cans of lager were seized as suspected of being non UK duty paid. This was further supported by invoices that had the delivery company details removed.

The sale of non duty paid goods and the employment of illegal immigrants is viewed by the Secretary of State as serious issues and as such the standard review process is not appropriate in these circumstances.

Chubbill Supt 944 23<sup>rd</sup> / 12

(Signed)

(Date)

